



## **LEICESTERSHIRE SAFER COMMUNITIES STRATEGY BOARD**

**Friday, 20 September 2019 at 10.00 am**

**Sparkenhoe Committee Room, County Hall, Glenfield**

### **Agenda**

1. Introductions
2. Election of Deputy Chairman for 2019/20 year.  
  
*This item was deferred from the previous meeting as there were no nominations for Deputy Chairman.*
3. Minutes of previous meeting. (Pages 3 - 12)
4. Matters arising
5. LSCSB Action Log. (Pages 13 - 14)
6. Declarations of interest
7. Leicestershire County Council Equality Strategy Refresh. (Pages 15 - 24)  
  
*A presentation will be provided by Andrew Jeffreys, Policy Officer, Leicestershire County Council.*
8. LSCSB Performance Update - Quarter 1. (Pages 25 - 30)  
  
*Rik Basra, Community Safety Coordinator, Leicestershire County Council will present this report.*
9. Leicestershire Fire and Rescue Service and Community Safety. (Pages 31 - 34)  
  
*Simon Holden, Leicestershire Fire and Rescue Service, will present this report.*
10. Office of the Police and Crime Commissioner and Strategic Partnership Board Update.  
  
*A presentation will be provided by Paul Hindson, Chief Executive, Office of the Police and Crime Commissioner.*



11. Integrated Offender Management.

(Pages 35 - 40)

*The report will be presented by Detective Inspector 1121 Chris Barratt, Leicestershire Police.*

12. Partnership Working to Address Serious Crime.

*A presentation will be provided by Chris Brown, North West Leicestershire District Council.*

13. The Violence Reduction Network.

*A presentation will be provided by Grace Strong, Strategic Director, Violence Reduction Network.*

14. Other business

15. Date of the next meeting.

The next meeting of the Board is scheduled to take place on 6 December 2019 at 10:00am.



Minutes of a meeting of the Leicestershire Safer Communities Strategy Board held at County Hall, Glenfield on Friday, 14 June 2019.

PRESENT

Mr. I. D. Ould OBE CC	Leicestershire County Council
Cllr. Sharon Coe	Blaby District Council
Cllr. Deborah Taylor	Community Safety Partnership Strategy Group Chair – Charnwood Borough Council
Cllr. Michael Rickman	Community Safety Partnership Strategy Group Chair – Harborough District Council
Cllr. Andrew Woodman	North West Leicestershire District Council
Chief Superintendent Adam Streets	Leicestershire Police
Lord Willy Bach	Police and Crime Commissioner
Mr. N. J. Rushton CC	Combined Fire Authority
Simon Holden	Leicestershire Fire and Rescue Service
Grace Strong	The Derbyshire, Leicestershire, Nottinghamshire & Rutland Community Rehabilitation Company
Michael Hopkinson	National Probation Service

Officers

Albert Wilson	Melton Borough Council
Rik Basra	Leicestershire County Council
Chris Brown	North West Leicestershire District Council
Sarah Pickering	Harborough District Council
Sally Johnson	Leicestershire County Council
Gurjit Samra-Rai	Leicestershire County Council
Ayshea Dalby	Leicestershire County Council
James Fox	Leicestershire County Council
Mark Smith	Oadby and Wigston Borough Council
Rachel Burgess	Hinckley and Bosworth Borough Council
Julie Robinson	Charnwood Borough Council
John Richardson	Blaby District Council

Also in attendance

Cllr. Robert Ashman	North West Leicestershire District Council
Paul Hindson	Office of the Police and Crime Commissioner
Detective Chief Inspector Chris Baker	Leicestershire Police
Superintendent Sian Walls	Leicestershire Police
Sean Arbuthnot	St Philips Centre

Apologies

Cllr. Kevin Loydall	Community Safety Partnership Strategy Group Chair – Oadby and Wigston Borough Council
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Cllr. Michael Mullaney

Community Safety Partnership Strategy  
Group Chair - Hinckley and Bosworth  
District Council  
Blaby District Council  
Public Health  
CCG Hosted Safeguarding Team  
Leicestershire County Council

Cllr Les Phillimore  
Joshna Mavji  
Rachel Garton  
Chris Thomas

1. Appointment of Chairman.

It was proposed, seconded, and AGREED that Mr I.D. Ould OBE CC be elected Chairman of the Board for 2019/20.

Mr. I. D. Ould OBE CC in the Chair

2. Election of Deputy Chairman.

Attendees were asked to submit nominations for Deputy Chairman for 2019/20 however no nominations were received.

RESOLVED:

That this agenda item be deferred until the next meeting of the Board to enable a candidate for Deputy Chairman to come forward.

3. Introductions

The Chairman welcomed everyone to the meeting and introductions were made.

4. Minutes of previous meeting.

The minutes of the meeting held on 22 March 2019 were taken as read and confirmed as a correct record.

5. Matters arising

Minute 47: LSCSB Performance Update – Quarter 3

With regard to the Board's resolution that officers be requested to produce a report regarding aggravated burglaries it was noted that aggravated burglary was on the agenda for this meeting of the Board.

Minute 48: Office of the Police and Crime Commissioner Update

The Home Office had allocated £100 million to police forces for tackling knife crime and Leicestershire Police would receive £1.5 million.

The Chairman requested that an Action Log be created for the Leicestershire Safer Communities Strategy Board to enable members to keep track of whether actions had

been followed up. It was agreed that the Action Log would be a standing agenda item at every future meeting.

6. Declarations of interest

The Chairman invited members who wished to do so to declare any interests in respect of items on the agenda for the meeting.

No declarations were made.

7. Change to the Order of Business.

The Chairman sought and obtained the agreement of Members to vary the order of business from that set out in the agenda taking agenda item 12: Child Sexual Exploitation ahead of agenda item 7: LSCSB Performance Update.

8. Child Sexual Exploitation and Child Criminal Exploitation.

The Board considered a report of Donna Smalley, Service Manager, Children's Social Care, Leicestershire County Council which provided an overview of the work and progress to date of the Child Criminal Exploitation, Missing and Modern Slavery Team based within the multi-agency Vulnerability hub. A copy of the report, marked Agenda Item 12, is filed with these minutes.

Arising from discussions the following points were noted:

- (i) Over the previous year over 50 children (age 13-18 years) in Charnwood had been identified as being involved in drug manufacturing, distribution, CSE and associated criminal activity. Some of these children were currently involved in these activities whereas others were no longer at risk. Leicestershire Police had launched Operation Lionheart to target County Lines activity involving the sale and distribution of drugs and Loughborough was part of the Operation. Work was taking place with Joint Action Groups, representatives from Community Safety Partnerships, and housing departments at District Councils. Charnwood Borough Council offered to provide any assistance they could.
- (ii) The Chairman thanked the Police and Crime Commissioner for the money from the Strategic Partnership Development Fund which was being used to tackle Child Sexual Exploitation. The work in Leicestershire was highly regarded nationally.
- (iii) In two weeks time Detective Inspector Helen Schofield was to begin work as the LLR Strategic Child Criminal Exploitation Lead which would involve assisting the Police and working with partnership agencies. The funding for this post was for one year and then it would be reviewed.
- (iv) Community Safety Partnerships were asked to nominate a representative to provide a presentation on how the CSPs were linking in with partnership agencies to tackle serious crime and violence.

RESOLVED:

- (a) That the contents of the report be noted;
- (b) That officers be requested to provide a presentation for a future meeting of the Board on the work Community Safety Partnerships were undertaking with partners to tackle serious violence.

9. LSCSB Performance Update - Quarter 4.

The Board considered a report of Rik Basra, Community Safety Co-ordinator, Leicestershire County Council, the purpose of which was to update the Board regarding Safer Communities Performance for Quarter 4 of 2018/19. A copy of the report, marked 'Agenda Item 7', is filed with these minutes.

Arising from discussions the following points were noted:

- (i) The rolling 12 month figure for repeat Multi Agency Risk Assessment Conference referrals had increased by 9% compared to the previous year. This was because the figures previously only related to repeat offences involving violence or threat of violence whereas now they related to any further contact from a perpetrator.
- (ii) There had been a sharp reduction in offending by IOM & PPO Offenders and Rik Basra agreed to investigate this further and report back to the Board.

RESOLVED:

That the performance information for Quarter 4 of 2018/19 be noted.

10. Strategic Partnership Board Update.

The Board received an oral presentation from Paul Hindson, Chief Executive, Office of the Police and Crime Commissioner on the work of the Strategic Partnership Board.

As part of the presentation the following points were highlighted:

- (i) A Business Plan was being developed for the Strategic Partnership Board which would be shared with the Leicestershire Safer Communities Strategy Board. The work of the Strategic Partnership Board would focus on the following themes: Partnership, Prevention and Community Leadership. Sub-groups were being developed which would focus on the following areas:
  - Integrated Offender Management, Multi-Agency Public Protection Arrangements and how the two workstreams can be more closely aligned.
  - Victims and Vulnerability.
  - People and Place Board. Paul Hindson thanked the probation services for their Community Payback work. An event had been scheduled for 6 August 2019 regarding the Public Health Approach which had worked well in Scotland and a planning group would be formed to take this work forward in Leicestershire.
- (ii) There were also themes which cut across the sub-groups such as Serious Organised Crime which Superintendent Sian Walls was leading on. The Strategic Partnership Board was also looking at the issue of Mental Health and people that

went missing from the Bradgate Unit at Glenfield Hospital and other NHS units. Collaboration was also taking place with Leicestershire Partnership NHS Trust to look at how their funding could be aligned to the work of the Strategic Partnership Board.

- (iii) The reforms to probation services which were taking place linked in well with feedback that the Strategic Partnership Board and Office of the Police and Crime Commissioner had given.
- (iv) Further work needed to take place regarding Information Sharing and a sub group of the Strategic Partnership Board was working on this. An Information Sharing Agreement had been drafted which required signing off by partners.
- (v) In future the Strategic Partnership Board would be providing more support to Community Safety Partnerships and Angela Perry, Executive Director, Office of the Police and Crime Commissioner would be linking in with Community Safety Partnership representatives to initiate this.

RESOLVED:

That the contents of the presentation be noted.

#### 11. Aggravated Burglary.

The Board received a presentation from Detective Chief Inspector Chris Baker, Leicestershire Police, regarding aggravated and violent burglary in Leicestershire and how it was being tackled by the Force. A copy of the presentation slides is filed with these minutes.

Arising from the presentation the following points were noted:

- (i) According to the statistics burglary had increased but violent crime had not increased. However, the statistics did not fully reflect the increase in violent offences because some offences were recorded as robbery or assault rather than aggravated burglary.
- (ii) Burglary offences had traditionally been evenly distributed between the City and County area however in the previous two months offences had been concentrated in the Greater Leicester area. The reasons for this were unclear though it was speculated that it could be linked to an increase in tensions between rival drug dealers. Drug dealers enforced debts by entering people's homes and taking goods. In response to a request that Community Safety Partnerships be provided with information regarding the distribution of offences it was explained that NPA Commanders should pass this information on. Detective Chief Inspector Chris Baker also agreed to ensure that the Harm Reduction Unit kept Community Safety Partnerships updated.
- (iii) Leicestershire Police were investigating whether there were any links between the various victims of Aggravated Burglary in order to ascertain how they were targeted in the hope that this would lead the Police to apprehend the perpetrators. A questionnaire had been circulated to victims regarding their backgrounds however as yet there was no lead to explain how those individuals came to be targeted.

- (iv) The Police and Crime Commissioner provided assurance that Aggravated Burglary was a priority for Leicestershire Police and that he regularly raised the issue with the Chief Constable and was pleased with the way the Force was responding. It was difficult to measure the impact of measures that had been implemented to reduce the amount of aggravated burglaries and a common methodology was needed. A possible way of getting an idea of the impact of the measures was to look at the trajectory of offences post and prior to the action that was taken by the Force. Detective Chief Inspector Chris Baker agreed to take this suggestion back to the FIB analysts.
- (v) Concerns were raised regarding a spate of burglaries in the Hinckley and Bosworth and North West Leicestershire areas where the perpetrators were dressed as police officers. Community Safety Partnerships needed to increase public awareness of these crimes. In the Harborough area use had been made of Twitter to increase public awareness of community safety issues.

RESOLVED:

That the contents of the presentation be noted.

## 12. Prevent.

The Board considered a report of Sean Arbuthnot, Prevent Coordinator, St Philips Centre, which provided an update on local Prevent delivery and plans for the future. A copy of the report, marked 'Agenda Item 10', is filed with these minutes.

Arising from discussions the following points were noted:

- (i) The number of Prevent referrals for the County area had increased and there was now almost a 50/50 split between City and County. This was in line with national trends.
- (ii) Ten Prevent projects were to be implemented in the coming months to include workshops in schools, theatre productions, bespoke youth outreach, mentoring and sports engagement. Whilst these projects would be focused on Leicester City the Prevent Coordinator would divert resources to the County area where needed.
- (iii) A national independent review of Prevent was due to take place in August 2019. The person to conduct the review had not yet been selected though job advertisements had been advertised.
- (iv) A football event was held at the King Power Stadium, Leicester during Ramadan to encourage different groups from within the Muslim community to engage with each other.
- (v) In response to a request for CSP Chairs to be provided with Prevent statistics for their localities it was explained that this information was collated and managed by Bill Knopp, the Prevent Manager at Leicestershire Police.

RESOLVED:

That the contents of the report be noted.



13. Anti-social Behaviour.

The Board considered a report of the Leicestershire County Council Community Safety Team which provided an update on the work being undertaken in partnership across Leicester, Leicestershire and Rutland to tackle anti-social behaviour (ASB). A copy of the report, marked 'Agenda Item 11', is filed with these minutes.

Arising from discussions the following points were noted:

- (i) The ASB data in the LSCSB Performance Report was obtained from the Community Based Survey however future performance reports would include additional Key Performance Indicators and ASB would be one of those.
- (ii) The Hinckley and Bosworth Community Safety Partnership had created the Endeavour Tactical Group which included a paid co-ordinator who could access police and council databases and analyse all the data. If the co-ordinator identified trends they would contact different partners to see how the problems could be tackled. It was suggested that a presentation on Endeavour could be provided at a future meeting of the Board.

RESOLVED:

- (a) That the contents of the report be noted;
- (b) That a presentation be provided for a future meeting of the Board on the Hinckley and Bosworth Endeavour work.

14. Safeguarding Board Update.

The Board considered a report regarding the work of the Leicestershire & Rutland Safeguarding Adults Board (LRSAB) and Local Safeguarding Children Board (LSCB). A copy of the report, marked 'Agenda Item 13', is filed with these minutes.

The report was presented by James Fox, Board Manager, LRSAB and LSCB. Apologies were given on behalf of Simon Westwood, Independent Chair, LSCB.

RESOLVED:

That the contents of the report be noted.

15. Partner Update: Probation - DLNR Community Rehabilitation Company.

The Board considered a report of Grace Strong of the Derbyshire, Leicestershire, Nottinghamshire and Rutland Community rehabilitation Company (DLNR CRC) regarding notable developments, challenges and key issues relating to DLNR CRC. A copy of the report, marked 'Agenda Item 14', is filed with these minutes.

Arising from discussions the following points were noted:

- (i) In an update to the information given in the report there were now to be 12 probation regions in England and Wales. All case management was to be carried out by the National Probation Service. The Ministry of Justice were to release a blueprint of the reforms the following week.

- (ii) It was intended that nationally £20 million would be allocated to 'Innovation Partners' to provide Unpaid Work and Accredited Programmes though this funding was yet to be signed off by the Treasury.
- (iii) There was to be a dynamic framework for the commissioning of resettlement and rehabilitative interventions, commissioned and delivered locally where possible however there were concerns that this could lead to fragmentation of services and they would not be as local as desirable.

RESOLVED:

- (a) That the contents of the report be noted;
- (b) That officers be requested to provide a further report on probation developments for the December 2019 LSCSB meeting.

16. Partner Update: Probation - National Probation Service.

The Board received a report from Michael Hopkinson, Deputy Head, National Probation Service (NPS) regarding notable developments, challenges and key issues for the NPS. A copy of the report, marked 'Agenda Item 15', is filed with these minutes.

It was acknowledged that the National Probation Service had experienced problems with engaging with partners and attending meetings. However, it was hoped that as the size of the organisation increased under the probation reforms the NPS would be able to engage with partners more effectively.

It was noted that the Ministry of Justice were keen to carry out stakeholder engagement regarding the new prison at the site of the former HMP/YOI Glen Parva, though Board members questioned whether the Ministry of Justice appreciated the extent of partnership engagement which was required. It was suggested that a presentation could be given to the Board regarding the new prison.

RESOLVED

- (a) That the contents of the report be noted;
- (b) That officers be requested to provide a presentation for the December 2019 Board meeting regarding the new prison at the site of the former HMP/YOI Glen Parva.

17. Dates of future meetings.

RESOLVED:

That future meetings of the Board take place on the following dates all at 10:00am:

20 September 2019;  
 6 December 2019;  
 20 March 2020;  
 26 June 2020;  
 25 September 2020;  
 11 December 2020.

10.00 am - 12.00 pm  
14 June 2019

CHAIRMAN

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### Leicestershire Safer Communities Strategy Board Action Log

No.	Date	Action	Responsible Officer	Comments	Status
1.	14.6.19	Prevent statistics for each CSP area	Bill Knopp Leicestershire Police	Ongoing data is not available with bi-annual reports released at set periods prescribed by the HO. The data is released at regional level only, the small numbers at local level make usefulness of this data questionable and there is the possibility of being able to identify individuals.	Red
2.	14.6.19	A presentation for a future meeting of the Board on the work Community Safety Partnerships were undertaking with partners to tackle serious crime and violence.	Spt Sian Walls	Chris Brown NWL District Council will provide a presentation at the LSCSB meeting on 20 September 2019. Charnwood Borough Council will provide a presentation at the meeting on 6 December 2019.	Amber
3.	14.6.19	Clarification for the Board on why there has been a sharp reduction in offending by IOM & PPO Offenders.	Rik Basra, LCC	A report on IOM will be presented to LSCSB on 20 September 2019.	Green

No.	Date	Action	Responsible Officer	Comments	Status
4.	14.6.19	Presentation on Hinckley and Bosworth Endeavour work to be provided at a future meeting of the Board.	Rachel Burgess	Presentation will be provided at the LSCSB meeting on 6 December 2019.	Amber
5.	14.6.19	Presentation on new Glen Parva prison for December 2019 LSCSB meeting	Carolyn Maclean		Red

# Refreshing LCC's Equality Strategy for 2020-24

**Policy & Equalities Team  
Chief Executive's Department**

# LCC's statutory duties

## Public Sector Equality Duty

Consider all individuals including our employees in

- Day to day policy development and decisions
- Service delivery

Have “due regard” to the need to

- Eliminate discrimination, harassment and victimisation
- Advance equality of opportunity for and within protected characteristic groups
- Foster good relations for and within protected characteristic groups

## Specific duties to

**Publish information to show compliance with the Public Sector Equality Duty**

- At least annually – workforce equalities profile, equality action plans

**Set and publish equality objectives**

- At least every four years – equality strategy



# Equality Strategy 2016-20

## **Aim 1 – We will develop and support a diverse workforce**

**EO1 Maintain or improve gender, disability, sexual orientation, race and age targets by March 2020**

**EO2 Provide fair pay and reward for Council employees**

**EO3 Ensure appropriate equality & diversity training is completed by staff and members**

**EO4 Clear and accountable leadership at all levels for its equalities responsibilities**

**EO5 Ensure all members of staff feel equally valued and supported**

## **Aim 2 – We will develop, commission and deliver inclusive and responsive services**

**EO6 Understand the effect of our policies and practices on protected characteristic groups and human rights**

**EO7 Provide information in the most appropriate and accessible way**

## **Aim 3 – We will foster good relations with and within the community**

**EO8 Empower communities across Leicestershire to be cohesive, tolerant and resilient**

# Challenges for 2020-24

Better balance of aims and objectives

Widen ownership and visibility of equalities within and outside of LCC

Improve outcomes through better evidence

Strengthen local involvement

## But also opportunities

Focus on effectiveness of partnerships and processes

Celebrate success and maximise awareness of positive work / outcomes

Show our Strategy is meaningful and relevant to everybody in Leicestershire

## Communities that are...

### **Safe, tolerant and cohesive**

- How do we define and evidence these objectives
- Are hate crime and faith work sufficient

### **Places where there is equality of opportunity**

- Indirect tensions / unfairness

### **Places where people are and feel involved**

- Collaborative decision-making

# Best practice

## Equalities Framework for Local Government

- Strong emphasis on knowing and working with communities / partners
- To shape policies, solutions and improve public participation

## Other common denominators

- Smarter / fewer aims and objectives
- Focus on cross-cutting equalities issues eg: on digital inclusion (City)

# Timeline

Key Equality Strategy milestones	Dates
Equalities Board and CMT for approval of draft Strategy	September 2019
Cabinet for approval and to consult	October 2019
Public consultation (three months) and Scrutiny	28 October 2019 – 20 January 2020
Final draft Strategy presented to Equalities Board and CMT	March 2020
Final draft Strategy and Scrutiny comments presented to Cabinet	April 2020
Approval of new Equality Strategy 2020-24 by full County Council	May 2020

# We're happy to talk!

Donna Worship, Policy Manager

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Andrew Jeffreys, Policy Officer (Equalities)

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## **LEICESTERSHIRE SAFER COMMUNITIES STRATEGY BOARD**

**20<sup>TH</sup> SEPTEMBER 2019**

### **SAFER COMMUNITIES PERFORMANCE 2019/20 Q1**

#### **Introduction**

1. The purpose of this report is to update the Leicestershire Safer Communities Strategy Board (LSCSB) regarding Safer Communities performance for 2019/20 Q1.
2. The Safer Communities dashboard is now available as an interactive online dashboard [here](#). Several new indicators have been included under key performance indicators as follows:
  - ‘Ongoing Reductions in Crime’
    - Burglary Business and Community (Source: Leics Police)
  - ‘Continue to reduce anti-social behaviour’
    - Reported ASB incidents (Source: Leics Police)
      - Total ASB
      - Nuisance ASB (targets local community in general)
      - Personal ASB (targeting an individual/group)
      - Environmental ASB (misusing public space/surroundings)
  - ‘Reduce offending and re-offending’
    - Current and new indicators to be developed with the LCC YOS team
  - ‘Protect and support the most vulnerable in communities’
    - Domestic crime & incidents rate (Source: Leics Police)
    - Domestic violence with injury rate (Source: Leics Police)
    - Sexual offences rate (Source: Leics Police)
    - Hospital admissions for violence per 100,000 population (Source: Public Health)
  - ‘PREVENT’
    - % people agree people from different backgrounds get on well together (source: Leicestershire Insight Survey)
    - Racially or religiously aggravated crime (Source: Leics Police)
3. The dashboard shows the performance of each key performance indicator (KPI) by outcome. It includes a rolling 12 months comparison between the previous

year and current year and the direction of travel for that indicator. Trend over time is shown for quarterly data. The bar charts show the Leicestershire districts compared to Leicestershire and the regional average where available. Further indicators have been added to broaden understanding across each performance category with more in development to aid understanding of performance.

### **Overall Performance Summary**

4. Crime; Burglary offences have stabilised with the current rolling 12 months showing fewer offences than the previous rolling 12 months. Violence with injury is showing a decreasing trend over the last 4 quarters. Vehicle offences have increased year on year with a spike in October 2018. Crime is still increasing overall, although the rate of increase has slowed. Most crime categories are performing in line or lower than the regional average, (paragraph 8-12).
5. The Anti-Social Behaviour (ASB) key performance indicator (KPI) is drawn from a question in the Community Based Survey (CBS), *'the % of people that agree that ASB has decreased or stayed the same'*. This KPI had previously shown an adverse falling trend but has levelled out and has now shown a consistent trend for the last two years, (paragraph 22-24). Additional indicators have been added to the dashboard to add context to this KPI.
6. Repeat Multi Agency Risk Assessment Conference (MARAC) referrals are 45% which is above the upper recommended SafeLives threshold of 40% (Paragraph 17). Investigations however point to a recent change in referral thresholds as potentially responsible for the uplift.
7. Performance with regard to each priority is outlined below.

### **Ongoing Reductions in Crime**

8. Residential burglary rates have stabilised over the last four quarters. The current rolling 12-month figure is 4.81 offences per 1000 population which is similar to the previous rolling 12 months. Current rates are in line with the regional average.
9. The offence rate for Business and commercial burglary is 1.97 per 1000 population. This is a 16% reduction on the previous rolling 12 months; the current rate is in-line with the regional average.
10. Vehicle crime incorporates theft of vehicle, theft from vehicle & vehicle interference. The current rolling 12 months has 14.1% more vehicle offences than the previous rolling 12 months. This is attributable to a spike in vehicle offences in October 2018. The current rate per 1000 population is 8.77 which is slightly higher than the regional average.
11. There was a 10.9% reduction in violence with injury offences in the current rolling 12-month period. The current rate is 4.47 offences per 1000 population. Leicestershire is well below the regional average of 9.

12. In summary, total reported crime in Leicestershire County for Q1 2019/20 is continuing its upward trend at a slower rate with an overall year on year increase of 7.4%. The increase follows the regional trend however, the current rate is 65.4 crimes per 1000 population which is better than regional average.

### **Reducing Re-offending**

Please note; The 'reducing reoffending' key performance indicators remain unchanged since Q3 due to data collation timeframes.

13. Integrated Offender Management (IOM) data monitors the Leicester, Leicestershire and Rutland (LLR) overall reoffending rate amongst a representative cohort of offenders. However, the data has limitations:
- (a) Performance is measured annually across LLR. And until recently had shown a positive trend with a reduction in reoffending over time... 2014/15 40%, 2015/16 41% and current rolling 12-month figure 26.4% reduction (age 18-24 48.33% reduction).
  - (b) The latter figure is clearly out of kilter with the data trend... this is attributed to a move towards managing and mitigating the harm caused by violent offenders as opposed to prolific offenders. The changes make current trend comparisons difficult.
14. DLNR CRC has developed the 'Reoffending Analysis Tool' (RAT). The RAT re-offending rate for the two previous cohorts were as follows showing a relatively stable picture...
- Closed Sept 2018 for Leics 38.78% Notts 36% and Derbys 39.76%.
  - Closed Dec. 2018 for Leics 37.5 % Notts. 40.63% Derbys 38.74%
15. The first-time entrants (FTE) entering the Criminal Justice System (CJS) aged 10-17; Over the previous three years the yearly cumulative FTE totals were, 190 in 2014/15, 124 in 2015/16, and 126 in 2016/2017 and a notable 104 FTE's 2017/18, which is the lowest recorded since 2005. For the current financial year latest figures April to Dec 2018 show there have been 76 FTEs.
16. The April 2017 to March 2018 re-offending rate by young offenders was 0.71. This was a notable performance improvement of 0.20 points when compared with the same period the previous year (0.91). The latest data Apr-Sept 2018 shows a stable rate of 0.72.

### **Repeat Victimisation and Vulnerable Victims**

17. The rolling 12-month figure as at December 2018 for Repeat Multi Agency Risk Assessment Conference (MARAC) referrals is 45% which is above the SafeLives upper recommend threshold of 40%. There has been a steady increase in the number of referrals over the last two years. SafeLives is a national charity dedicated to ending domestic abuse (DA). Enquiries regarding this rise reveals it is mainly attributable to a change in the definition of a repeat referral. Previously

Violence or threat of violence was required, now all repeat contact at standard risk meets the threshold for repeat referral.

18. The number of UAVA referrals has increased to 1627. Part of this increase is due to a change in the raw data extraction which now includes all referrals to services, including those awaiting acceptance.
19. There has been a steady increase in the number of reported domestic offences and incidents over the last two years as well as sexual offences. This mirrors a national trend reported by the crime survey for England and Wales. Results from the survey found an increased confidence in reporting to the police by victims of domestic and sexual abuse along with better recording practices by police forces.
20. Domestic violence with injury rates reduced from 1.9 to 1.5 offences per 1000 population.
21. Hospital admissions for violence per 100,000 is reported by public health for a rolling two-year period. There were 24.98 admissions per 100,000 for violence in the period 2015/16 -2017/18 which is higher than the previous value of 22.24.

### **Anti-Social Behaviour (ASB) and Satisfaction**

22. In 2017/18 the Community Based Survey (CBS) was recommissioned with a new question set agreed. The question used to assess perceptions of ASB going forward: is “% of people that agree ASB has decreased or stayed the same”.
23. The number of respondents that agreed ASB had decreased or remained the same has remained consistent over the last two years at around 80%. The current value for Quarter 1 2019/20 is 81%.
24. Anti-social behaviour reported to the police is categorised as either “nuisance”, “environmental” or “personal”. All areas of anti-social behaviour are showing a decreasing trend. The current rate of “total ASB” is 8.9 per 1,000 population a reduction of 25% on the previous year.

### **Preventing terrorism and radicalisation**

25. Hate incident reporting at 0.77 incidents per thousand is similar to the previous rolling 12 months (0.74). 62% were racial in nature, 18% were classified as sexual orientation and 10% were classified as disability. Numbers remain relatively low.
26. Racially or religiously aggravated crime is very low with 0.3 crimes per 1,000 population across Leicestershire.
27. A question from the Leicestershire Insight Survey asks residents how much they agree that people from different backgrounds get on well. 93% of respondents agreed that people in their area get on well together. This is similar to the previous year’s response (94%).

**Recommendations**

28. The Board note the 2019/20 Q1 performance information.

**Officers to Contact**

Rik Basra  
Community Safety Coordinator  
Tel: 0116 3050619  
E-mail: [rik.basra@leics.gov.uk](mailto:rik.basra@leics.gov.uk)

**Appendices**

The Safer Communities Performance Dashboard is no longer available as hardcopy due to the additional number of indicators. The dashboard for Quarter 1, 2019/20 can be viewed via the 'Online performance portal' and is available [here](#).

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## **LEICESTERSHIRE SAFER COMMUNITIES STRATEGY BOARD**

**20<sup>TH</sup> SEPTEMBER 2019**

### **LSCSB UPDATE: LEICESTERSHIRE FIRE AND RESCUE SERVICE**

#### **Background**

1. The purpose of this report is to provide an overview to the Board on the work that is currently being undertaken by Leicestershire Fire and Rescue Service (LFRS).

#### **Notable developments and challenges:**

#### **Past Year**

2. Leicestershire Fire and Rescue Service has a dedicated Community Safety department within the organisation. The department focuses on two main areas of Protection and Prevention. The Protection element allows for community and business engagement. A number of Fire Safety Audits are completed each year at premises which are deemed as high risk. The Prevention element engages with a wide community audience across Leicester Leicestershire and Rutland. Prevention also benefits from a team of 12 dedicated Community Educators.
3. Across Protection and Prevention particular emphasis is placed on the delivery of:
  - Home Fire Safety Checks;
  - Schools Programme;
  - Fatal Four/ Biker Down;
  - Youth Engagement;
  - Virtual Reality;
  - Vulnerable Person Reporting;
  - Fire Safety Audits.
4. During 2018/2019 Protection and Prevention was able to achieve:
  - 6746 Home Safety Checks;
  - 1068 Community Events;

- 4790 Smoke alarms fitted;
  - 19093 People engaged at Road Safety Events;
  - 444 Fire Safety Audits;
  - 550 Fire Safety Concerns;
  - 421 Requests for Fire Safety Advice;
  - Resulted in 20 Prohibition Notices.
5. Progress continues to be made around business engagement in relation to Fire Safety Audits. The purpose is to reassure business owners that LFRS is available to offer advice and guidance rather than being thought of as an enforcement authority. LFRS host the Better Business for All monthly meeting at Service HQ. This allows for advice to be given to regulatory partners and businesses to reduce administrative burden and promote growth. A number of case studies have also been shared with Leicester Leicestershire Enterprise Partnership highlighting good practice.

### **Coming Year**

6. During December 2018 LFRS was inspected by the Home Office Her Majesty's Inspectorate of Constabularies and Fire and Rescue Services (HMICFRS). The full report was received in June 2019. The inspection focused on three specific areas of the organisation: effectiveness, efficiency and people. In total the inspection covered 11 areas of the organisation. The report concluded that 4 areas were 'Good' and 7 areas 'required improvement'.
7. A deadline was set by HMICFRS to produce an action plan for the areas of the organisation that 'require improvement'. The 7 areas that 'require improvement' gave an overall total of 24 action plans. The action plans have been produced with an achievable timeframe. All of which has been shared with HMICFRS. HMICFRS will re-visit the organisation later this year to assess the progress of the action plans, whilst ensuring the organisation remains focused on the areas previously deemed as 'good'.
8. The inspection process has allowed the organisation to re-evaluate departments and specific areas to ensure that it is able to achieve the desired outcome of the action plan. The work involved to date and subsequent work streams to achieve the action plans will be significant to the organisation particularly as it was acknowledged by HMICFRS that LFRS had a 26% reduction in workforce over the last 5 years. The areas of the organisation during the inspection process which were identified as 'good' or singled out as being a positive for the organisation were predominately



around community safety which reflects well on the work being achieved by that department.

9. The purpose of LFRS is 'Safer People Safer Places' in both our communities and workplaces. The Corporate and Integrated Risk management Plan 2020-2024 (IRMP) 'Our Plan' sets out how this will be achieved over the next 3 years. The 2020-2024 plan has now been finalised. The service will now commence a period of consultation detailing the proposals within the IRMP. The consultation will run for 12 weeks from 3<sup>rd</sup> September to 25<sup>th</sup> November 2019. The plan sets out what we want to achieve over the next three years. It combines our corporate plan and IRMP containing our planning priorities and objectives. With consideration being given to how we will respond to key risks and challenges facing our local communities and the organisation itself. The plan is then supported by five corporate strategies Safer Communities, Response, Finance and Resources, People and Governance. With the delivery of the plan and the five strategies being facilitated by department plans and district level plans within the organisation. The delivery of the plan over the next three years will achieve the purpose of the organisation in 'Safer People Safer Places' by preventing incidents from happening, limit the impact when they do happen and respond in the right way at the right time when we're needed. In order to measure success we use indicators to monitor the performance of the service. With targets being set within these indicators to measure our own annual performance as well as benchmark against other fire and rescue services.

#### **Key issues for partnership working or affecting partners**

10. Partnership and collaborative working remains key to the successful delivery of community safety activity. An increase in a multi-agency approach would be of benefit to all at community events and increase community engagement. Current partnership referrals have a positive impact for members of the community.
11. If Board members are aware of community events or community groups that would benefit from interaction with LFRS they are asked to contact the Community Safety Department which is based at Service HQ Birstall.

#### **Issues in local areas**

12. LFRS proactively seek to engage with all members of the community and community groups. At a recent 'Meet the Chief' event over 50 community leaders attended an event at HQ to gain a better understanding of the community safety work undertaken by LFRS.
13. LFRS attend regular Community Safety Partnership (CSP's) and Joint Action Group Meetings (JAG) which allow for a multi –agency awareness and proactive approach to any local issues that are highlighted. Inclusion also allows for any known future issues arising to be discussed.
14. A direct request for community safety events would be welcome from Board members.

**Recommendations for the Board**

15. The Board note the content of the report
16. Through Community Safety Partnerships (CSP's) and Joint Action Groups (JAG's) the Board encourage continued engagement with LFRS to promote a multi-agency approach to community safety initiatives.

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## **LEICESTERSHIRE SAFER COMMUNITIES STRATEGY BOARD**

**20<sup>TH</sup> SEPTEMBER 2019**

### **LSCSB UPDATE: INTEGRATED OFFENDER MANAGEMENT - IOM**

#### **Background**

1. Integrated Offender Management (IOM) is:-
  - A Multi-Agency Partnership approach involving the Police Service, Probation Services (Community Rehabilitation Company / National Probation Service), Turning Point, Prison Service and the Youth Offending Service.
  - Managing offenders together to reduce re-offending, reduce demand and reduce the number of victims of crime.
  - Targeting High Risk of Re-offending and High Risk of Serious Harm Offenders.
2. IOM are based at Mansfield House Police Station and work alongside MAPPA and MOSOVO (management of registered sex offenders). IOM partners are co-located in the same office working together to implement the four strands of offender management (Investigate, Rehabilitate, Restrict, Protect).
3. IOM manages 389 High Risk Offenders, all of whom are managed as Priority Offenders with a bespoke range of pro-active actions deployed by all agencies. These actions include – joint planning, joint visits, intelligence markers, briefings across partner agencies, licence restrictions, referrals and specific interventions.
4. We are fortunate that the team is co-located which allows us to exchange information and intelligence rapidly, as well as building a supportive team around the offender, based on their individual needs.
5. Offenders enter IOM via a multi-agency process, with referrals coming from Probation, Police and other agencies. The current breakdown of IOM cases is:-
  - NPS lead cases constitute 47.16% of IOM;
  - CRC cases constitute 38.66% of IOM;
  - Police only cases constitute 14.18% of IOM;

6. NPS offenders are high risk of serious harm, typically violent offenders with a GBH, DA or Organised Crime Group (OCG) history.
7. CRC offenders are high risk of re-offending, typically serious acquisitive offenders with theft or burglary convictions.
8. Police only cases may include multi-agency involvement that has recently ended, but the threat remains high and their profile requires reassessment and raised where appropriate to, i.e. OCG member, catch/convict situation.
9. The increasing proportion of NPS and Police OCG cases continues the gradual trend towards more violent offenders being managed through IOM.

### **Notable developments and challenges:**

#### **Past Year**

- IOM Performance

10. IOM partnership continues to divert individuals away from offending through successful rehabilitation. In addition, due to the shared intelligence and prioritisation of cases, when individuals do offend, IOM assists in prompt arrests and licence recalls, reducing the level of their offending. This effectiveness is evidenced by IOM performance showing an offence reduction of 37.54% from the April to September 2019 period, in comparison to the 2018 period.
11. Leicestershire IOM has hosted visits from Bedfordshire and Staffordshire IOM teams to share best practice on case management, information sharing and referrals. Our Offender Management arrangements received positive feedback from HMIC, being described as “a well organised IOM.” The IOM team’s formal arrangements with City YOS received positive feedback in the August Inspection.

- IOM Serious Organised Crime Management

12. IOM currently manages 389 High Risk Offenders, which is a growth of 13% since September 2018 and continues a trend of IOM taking on higher numbers of offenders over the last 4 years. For example, in September 2015 and 2016, the numbers managed were 255 and 266 respectively.

13. In the past year, IOM have taken on the management of Organised Crime Group members. This has necessitated the following actions:-
- The development of a specific SOC information sharing agreement between Police and Probation;
  - The completion of formal information sharing between Police and Probation offender managers on individual cases to ensure risk levels are appropriate;
  - The creation of a monthly briefing document between IOM Managers across all OCG cases.
- IOM Operating Practices
14. The 2017-18 IOM partnership review significantly revised the IOM operating model.
15. In the past year, IOM has effectively implemented these changes including –
- Streamlined processes;
  - Reduced case meetings, more capacity for police and partners;
  - A consistent referral process with the MAPPA manager chairing both IOM and MAPPA referrals;
  - Creation of the IOM Operations Group feeding directly into the Strategic Offender Management and MAPPA Board (SOMMB);
  - The promotion of Priority Offender management within Leicestershire Police through training, prioritised briefings and management oversight;
  - The inclusion of Drugs Intervention Programme Officers within IOM to assist greater offender management and sharing of intelligence with Turning Point across LLR;
  - The adoption by the NPS IOM co-located team of specific sex offender cases to assist partnership working with MOSOVO;
  - Use of IOM Intelligence co-ordinators to work with Neighbourhood Policing Areas on their management of lower level cases and to seek future referrals into IOM;
- GPS Tagging Scheme
16. The Ministry Of Justice GPS Court Imposed Bail was introduced in Leicestershire on 30<sup>th</sup> November 2018, with our Force being the only one nationally to adopt the scheme at this time. This function is managed through the IOM Police team and offender management information shared through our IOM point of contact.
17. Leicestershire IOM has completed national briefings on our operational findings and our processes have been adopted as national best practice.

## Coming Year

18. The IOM Operations Group is developing a number of initiatives, including:-
- Mental Health Provision
19. The IOM Operations Group identified gaps in the mental health provision and advice for staff relating to offender management. There would be added value in staff having someone to discuss offenders with, in order to facilitate signposting to appropriate services.
20. Probation has held preliminary discussions with the Forensic Mental Health Team, with a view to a practitioner being based in IOM for an initial period of 3 months for 1 to 2 days per week. This period would help to assess the overall benefits to all services.
- Housing
21. IOM Operations Group is seeking to identify the most common, specific accommodation issues. For example, becoming homeless, release from custody with no fixed abode, barriers to options due to past accommodation behaviour.
22. Following staff consultation, a meeting has been held with Chris Lambert (North West District Council), Chris Bergin (Leicester City Council) and Colin Wynter (IOM CRC.)
23. As a result, further analytical work is being completed to identify:-
- How many of IOM's cohort need housing and for this to be split by City / County;
  - The type of accommodation which is needed.
- Serious Organised Crime Management
24. IOM Operations Group will continue to monitor the effectiveness of IOM's new approach to organised criminality.
25. IOM Managers are taking part on a multi-agency SOC workshop on September 24<sup>th</sup>
- Domestic Abuse Non-Statutory Management
26. Domestic Abuse perpetrators are managed through IOM, MAPPA and the MARAC process. However, for a variety of reasons many offenders are not convicted and as such are not subject to licence.

27. In October 2019, a police resource within IOM will apply IOM methodology to non-statutory cases identified on the basis of highest risk. The initial approach will involve approaching offenders to seek engagement, whilst identifying to them the police awareness of their offending. Once engaged, intervention tactics will be utilised including bespoke perpetrator awareness training in partnership with CRC.

### **Issues in local areas**

28. IOM manages cases across Leicester, Leicestershire and Rutland. We are based in the City centre which greatly assists interactions with local Probation, YOS and Turning Point offices.
29. The spread of cases generally reflects the distribution of crimes and incidents across the Neighbourhood Policing Areas and LLR
30. Therefore, the areas with the highest proportion of offenders are consistently West Leicester, East Leicester and Charnwood

### **Recommendations for the Board**

31. The board notes the updates provided.

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